## CERTIFICATION OF ENROLLMENT

### SUBSTITUTE HOUSE BILL 1793

Chapter 333, Laws of 2011

62nd Legislature 2011 Regular Session

JUVENILE RECORDS--ACCESS

EFFECTIVE DATE: 07/22/11

Passed by the House April 22, 2011 Yeas 65 Nays 31

### FRANK CHOPP

## Speaker of the House of Representatives

Passed by the Senate April 22, 2011 Yeas 26 Nays 20

### CERTIFICATE

I, Barbara Baker, Chief Clerk of the House of Representatives of the State of Washington, do hereby certify that the attached is **SUBSTITUTE HOUSE BILL 1793** as passed by the House of Representatives and the Senate on the dates hereon set forth.

## BARBARA BAKER

Chief Clerk

#### BRAD OWEN

Approved May 12, 2011, 2:14 p.m.

President of the Senate

FILED

May 13, 2011

CHRISTINE GREGOIRE

Governor of the State of Washington

Secretary of State State of Washington

## \_\_\_\_\_

### SUBSTITUTE HOUSE BILL 1793

AS RECOMMENDED BY THE CONFERENCE COMMITTEE

#### AS RECOMMENDED BY THE CONFERENCE COMMITTEE

Passed Legislature - 2011 Regular Session

# State of Washington 62nd Legislature 2011 Regular Session

By House Early Learning & Human Services (originally sponsored by Representatives Darneille, Roberts, and Kagi)

READ FIRST TIME 02/17/11.

- 1 AN ACT Relating to restricting access to juvenile records; amending
- 2 RCW 19.182.040 and 13.50.050; creating new sections; and providing an
- 3 expiration date.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 NEW SECTION. **Sec. 1.** The legislature finds that:
- 6 (1) One of the goals of the juvenile justice system is to 7 rehabilitate juvenile offenders and promote their successful 8 reintegration into society. Without opportunities to reintegrate, 9 juveniles suffer increased recidivism and decreased economic function.
- 10 (2) The public has an interest in accessing information relating to juvenile records for public safety and research purposes.
- 12 (3) The public's legitimate interest in accessing personal 13 information must be balanced with the rehabilitative goals of the 14 juvenile justice system. All benefit when former juvenile offenders, 15 after paying their debt to society, reintegrate and contribute to their 16 local communities as productive citizens.
- 17 (4) It is the intent of the legislature to balance the 18 rehabilitative and reintegration needs of an effective juvenile justice

p. 1 SHB 1793.SL

- 1 system with the public's need to access personal information for public
- 2 safety and research purposes.

5

6

7

8

9

17

- 3 **Sec. 2.** RCW 19.182.040 and 1993 c 476 s 6 are each amended to read 4 as follows:
  - (1) Except as authorized under subsection (2) of this section, no consumer reporting agency may make a consumer report containing any of the following items of information:
  - (a) Bankruptcies that, from date of adjudication of the most recent bankruptcy, antedate the report by more than ten years;
- 10 (b) Suits and judgments that, from date of entry, antedate the 11 report by more than seven years or until the governing statute of 12 limitations has expired, whichever is the longer period;
- 13 (c) Paid tax liens that, from date of payment, antedate the report 14 by more than seven years;
- 15 (d) Accounts placed for collection or charged to profit and loss 16 that antedate the report by more than seven years;
  - (e) Records of arrest, indictment, or conviction of <u>an adult for a</u> crime that, from date of disposition, release, or parole, antedate the report by more than seven years;
- 20 (f) <u>Juvenile records</u>, <u>as defined in RCW 13.50.010(1)(c)</u>, <u>when the</u>
  21 <u>subject of the records is twenty-one years of age or older at the time</u>
  22 of the report; and
- 23 (g) Any other adverse item of information that antedates the report 24 by more than seven years.
- (2) Subsection (1)(a) through (e) and (g) of this section is not applicable in the case of a consumer report to be used in connection with:
- 28 (a) A credit transaction involving, or that may reasonably be 29 expected to involve, a principal amount of fifty thousand dollars or 30 more;
- 31 (b) The underwriting of life insurance involving, or that may 32 reasonably be expected to involve, a face amount of fifty thousand 33 dollars or more; or
- 34 (c) The employment of an individual at an annual salary that 35 equals, or that may reasonably be expected to equal, twenty thousand 36 dollars or more.

NEW SECTION. Sec. 3. (1)(a) A joint legislative task force on juvenile record sealing is established, with members as provided in this subsection.

4

6 7

8

9

16

19

2021

24

25

2627

28

29

30

31

32

33

34

- (i) The president of the senate shall appoint two members from each of the two largest caucuses of the senate;
- (ii) The speaker of the house of representatives shall appoint two members from each of the two largest caucuses of the house of representatives;
  - (iii) A representative of the administrative office of the courts;
- 10 (iv) A representative of the judicial information systems data 11 dissemination committee;
- 12 (v) A representative of the association of counties, specifically 13 county clerks;
- (vi) A representative of the Washington association of prosecuting attorneys;
  - (vii) A representative of the Washington state patrol;
- 17 (viii) A representative from the juvenile law section of the 18 Washington state bar association;
  - (ix) A representative of the Washington defenders' association;
  - (x) A representative of the juvenile rehabilitation administration within the department of social and health services; and
- 22 (xi) A representative of the juvenile court administrator's association.
  - (b) The task force shall choose one of the legislative members from the senate and one of the legislative members from the house of representatives to cochair the task force. The legislative members shall convene the first meeting of the task force.
  - (2) The task force shall determine how to cost-effectively restrict public access to juvenile records when an individual has met the statutory requirements of RCW 13.50.050(12) and without requiring individuals who are the subject of the records to file a motion to seal the records in juvenile court; whether and how to restrict access to diversion records; and other juvenile criminal record access issues that may arise during the work of the task force.
- 35 (3) Staff support for the task force must be provided by the senate 36 committee services and the house of representatives office of program 37 research.

p. 3 SHB 1793.SL

- 1 (4) The task force shall report its findings and recommendations to 2 the governor and the appropriate committees of the legislature by 3 December 15, 2011.
  - (5) This section expires January 1, 2012.

- **Sec. 4.** RCW 13.50.050 and 2010 c 150 s 2 are each amended to read 6 as follows:
  - (1) This section governs records relating to the commission of juvenile offenses, including records relating to diversions.
  - (2) The official juvenile court file of any alleged or proven juvenile offender shall be open to public inspection, unless sealed pursuant to subsection (12) of this section.
  - (3) All records other than the official juvenile court file are confidential and may be released only as provided in this section, RCW 13.50.010, 13.40.215, and 4.24.550.
    - (4) Except as otherwise provided in this section and RCW 13.50.010, records retained or produced by any juvenile justice or care agency may be released to other participants in the juvenile justice or care system only when an investigation or case involving the juvenile in question is being pursued by the other participant or when that other participant is assigned the responsibility for supervising the juvenile.
    - (5) Except as provided in RCW 4.24.550, information not in an official juvenile court file concerning a juvenile or a juvenile's family may be released to the public only when that information could not reasonably be expected to identify the juvenile or the juvenile's family.
    - (6) Notwithstanding any other provision of this chapter, the release, to the juvenile or his or her attorney, of law enforcement and prosecuting attorneys' records pertaining to investigation, diversion, and prosecution of juvenile offenses shall be governed by the rules of discovery and other rules of law applicable in adult criminal investigations and prosecutions.
  - (7) Upon the decision to arrest or the arrest, law enforcement and prosecuting attorneys may cooperate with schools in releasing information to a school pertaining to the investigation, diversion, and prosecution of a juvenile attending the school. Upon the decision to arrest or the arrest, incident reports may be released unless releasing

the records would jeopardize the investigation or prosecution or endanger witnesses. If release of incident reports would jeopardize the investigation or prosecution or endanger witnesses, law enforcement and prosecuting attorneys may release information to the maximum extent possible to assist schools in protecting other students, staff, and school property.

- (8) The juvenile court and the prosecutor may set up and maintain a central recordkeeping system which may receive information on all alleged juvenile offenders against whom a complaint has been filed pursuant to RCW 13.40.070 whether or not their cases are currently pending before the court. The central recordkeeping system may be computerized. If a complaint has been referred to a diversion unit, the diversion unit shall promptly report to the juvenile court or the prosecuting attorney when the juvenile has agreed to diversion. An offense shall not be reported as criminal history in any central recordkeeping system without notification by the diversion unit of the date on which the offender agreed to diversion.
- (9) Upon request of the victim of a crime or the victim's immediate family, the identity of an alleged or proven juvenile offender alleged or found to have committed a crime against the victim and the identity of the alleged or proven juvenile offender's parent, guardian, or custodian and the circumstance of the alleged or proven crime shall be released to the victim of the crime or the victim's immediate family.
- (10) Subject to the rules of discovery applicable in adult criminal prosecutions, the juvenile offense records of an adult criminal defendant or witness in an adult criminal proceeding shall be released upon request to prosecution and defense counsel after a charge has actually been filed. The juvenile offense records of any adult convicted of a crime and placed under the supervision of the adult corrections system shall be released upon request to the adult corrections system.
- (11) In any case in which an information has been filed pursuant to RCW 13.40.100 or a complaint has been filed with the prosecutor and referred for diversion pursuant to RCW 13.40.070, the person the subject of the information or complaint may file a motion with the court to have the court vacate its order and findings, if any, and, subject to subsection (23) of this section, order the sealing of the

p. 5 SHB 1793.SL

official juvenile court file, the social file, and records of the court and of any other agency in the case.

- (12)(a) The court shall not grant any motion to seal records for class A offenses made pursuant to subsection (11) of this section that is filed on or after July 1, 1997, unless:
- (i) Since the last date of release from confinement, including full-time residential treatment, if any, or entry of disposition, the person has spent five consecutive years in the community without committing any offense or crime that subsequently results in an adjudication or conviction;
- 11 (ii) No proceeding is pending against the moving party seeking the 12 conviction of a juvenile offense or a criminal offense;
- 13 (iii) No proceeding is pending seeking the formation of a diversion 14 agreement with that person;
  - (iv) The person has not been convicted of a sex offense; and
  - (v) Full restitution has been paid.
  - (b) The court shall not grant any motion to seal records for class B, C, gross misdemeanor and misdemeanor offenses and diversions made under subsection (11) of this section unless:
  - (i) Since the date of last release from confinement, including full-time residential treatment, if any, entry of disposition, or completion of the diversion agreement, the person has spent two consecutive years in the community without being convicted of any offense or crime;
  - (ii) No proceeding is pending against the moving party seeking the conviction of a juvenile offense or a criminal offense;
  - (iii) No proceeding is pending seeking the formation of a diversion agreement with that person;
    - (iv) The person has not been convicted of a sex offense; and
    - (v) Full restitution has been paid.
  - (13) The person making a motion pursuant to subsection (11) of this section shall give reasonable notice of the motion to the prosecution and to any person or agency whose files are sought to be sealed.
- 34 (14)(a) If the court grants the motion to seal made pursuant to 35 subsection (11) of this section, it shall, subject to subsection (23) 36 of this section, order sealed the official juvenile court file, the 37 social file, and other records relating to the case as are named in the 38 order. Thereafter, the proceedings in the case shall be treated as if

3

4

5

6 7

8

9

10

1516

17

18

19

20

2122

23

2425

2627

28

2930

31

32

they never occurred, and the subject of the records may reply accordingly to any inquiry about the events, records of which are sealed. Any agency shall reply to any inquiry concerning confidential or sealed records that records are confidential, and no information can be given about the existence or nonexistence of records concerning an individual.

- (b) In the event the subject of the juvenile records receives a full and unconditional pardon, the proceedings in the matter upon which the pardon has been granted shall be treated as if they never occurred, and the subject of the records may reply accordingly to any inquiry about the events upon which the pardon was received. Any agency shall reply to any inquiry concerning the records pertaining to the events for which the subject received a pardon that records are confidential, and no information can be given about the existence or nonexistence of records concerning an individual.
- (15) Inspection of the files and records included in the order to seal may thereafter be permitted only by order of the court upon motion made by the person who is the subject of the information or complaint, except as otherwise provided in RCW 13.50.010(8) and subsection (23) of this section.
- (16) Any adjudication of a juvenile offense or a crime subsequent to sealing has the effect of nullifying the sealing order. Any charging of an adult felony subsequent to the sealing has the effect of nullifying the sealing order for the purposes of chapter 9.94A RCW. The administrative office of the courts shall ensure that the superior court judicial information system provides prosecutors access to information on the existence of sealed juvenile records.
- (17)(a)(i) Subject to subsection (23) of this section, all records maintained by any court or law enforcement agency, including the juvenile court, local law enforcement, the Washington state patrol, and the prosecutor's office, shall be automatically destroyed within ninety days of becoming eligible for destruction. Juvenile records are eligible for destruction when:
- (A) The person who is the subject of the information or complaint is at least eighteen years of age;
- 36 (B) His or her criminal history consists entirely of one diversion 37 agreement or counsel and release entered on or after June 12, 2008;

- 1 (C) Two years have elapsed since completion of the agreement or counsel and release;
  - (D) No proceeding is pending against the person seeking the conviction of a criminal offense; and
    - (E) There is no restitution owing in the case.
  - (ii) No less than quarterly, the administrative office of the courts shall provide a report to the juvenile courts of those individuals whose records may be eligible for destruction. The juvenile court shall verify eligibility and notify the Washington state patrol and the appropriate local law enforcement agency and prosecutor's office of the records to be destroyed. The requirement to destroy records under this subsection is not dependent on a court hearing or the issuance of a court order to destroy records.
  - (iii) The state and local governments and their officers and employees are not liable for civil damages for the failure to destroy records pursuant to this section.
  - (b) All records maintained by any court or law enforcement agency, including the juvenile court, local law enforcement, the Washington state patrol, and the prosecutor's office, shall be automatically destroyed within thirty days of being notified by the governor's office that the subject of those records received a full and unconditional pardon by the governor.
  - (c) A person eighteen years of age or older whose criminal history consists entirely of one diversion agreement or counsel and release entered prior to June 12, 2008, may request that the court order the records in his or her case destroyed. The request shall be granted, subject to subsection (23) of this section, if the court finds that two years have elapsed since completion of the agreement or counsel and release.
  - $((\frac{c}{c}))$  (d) A person twenty-three years of age or older whose criminal history consists of only referrals for diversion may request that the court order the records in those cases destroyed. The request shall be granted, subject to subsection (23) of this section, if the court finds that all diversion agreements have been successfully completed and no proceeding is pending against the person seeking the conviction of a criminal offense.
- 37 (18) If the court grants the motion to destroy records made pursuant to subsection  $(17)((\frac{b}{or}))$  (c) or (d) of this section, it

shall, subject to subsection (23) of this section, order the official juvenile court file, the social file, and any other records named in the order to be destroyed.

- (19) The person making the motion pursuant to subsection  $(17)((\frac{b}{cr}))$  (c) or (d) of this section shall give reasonable notice of the motion to the prosecuting attorney and to any agency whose records are sought to be destroyed.
- (20) Any juvenile to whom the provisions of this section may apply shall be given written notice of his or her rights under this section at the time of his or her disposition hearing or during the diversion process.
- (21) Nothing in this section may be construed to prevent a crime victim or a member of the victim's family from divulging the identity of the alleged or proven juvenile offender or his or her family when necessary in a civil proceeding.
- (22) Any juvenile justice or care agency may, subject to the limitations in subsection (23) of this section and (a) and (b) of this subsection, develop procedures for the routine destruction of records relating to juvenile offenses and diversions.
- (a) Records may be routinely destroyed only when the person the subject of the information or complaint has attained twenty-three years of age or older or pursuant to subsection (17)(a) of this section.
- (b) The court may not routinely destroy the official juvenile court file or recordings or transcripts of any proceedings.
- (23) Except for subsection (17)(b) of this section, no identifying information held by the Washington state patrol in accordance with chapter 43.43 RCW is subject to destruction or sealing under this section. For the purposes of this subsection, identifying information includes photographs, fingerprints, palmprints, soleprints, toeprints and any other data that identifies a person by physical characteristics, name, birthdate or address, but does not include information regarding criminal activity, arrest, charging, diversion, conviction or other information about a person's treatment by the criminal justice system or about the person's behavior.
- (24) Information identifying child victims under age eighteen who are victims of sexual assaults by juvenile offenders is confidential and not subject to release to the press or public without the permission of the child victim or the child's legal guardian.

p. 9 SHB 1793.SL

- 1 Identifying information includes the child victim's name, addresses,
- 2 location, photographs, and in cases in which the child victim is a
- 3 relative of the alleged perpetrator, identification of the relationship
- 4 between the child and the alleged perpetrator. Information identifying
- 5 a child victim of sexual assault may be released to law enforcement,
- 6 prosecutors, judges, defense attorneys, or private or governmental
- 7 agencies that provide services to the child victim of sexual assault.
- 8 <u>NEW SECTION.</u> **Sec. 5.** RCW 13.50.050 (14)(b) and (17)(b) apply to
- 9 all records of a full and unconditional pardon and should be applied
- 10 retroactively as well as prospectively.
- 11 <u>NEW SECTION.</u> **Sec. 6.** If any provision of this act or its
- 12 application to any person or circumstance is held invalid, the
- 13 remainder of the act or the application of the provision to other
- 14 persons or circumstances is not affected.
  - Passed by the House April 22, 2011.
  - Passed by the Senate April 22, 2011.
  - Approved by the Governor May 12, 2011.
  - Filed in Office of Secretary of State May 13, 2011.